To:

Michigan House of Representatives, Committee on Families and

Children's Services

From:

Michigan County Social Services Association

Child and Family Services Committee

(Mel Haga, Director; Bill Long, Committee member)

Subject:

Senate Bill 227 of 2009

March 25, 2009

## Background

SB 227 amends the "Subsidized guardianship assistance act" to make it more consistent with Federal Law. The Michigan County Social Services Association (MCSSA) supports the purpose and goals of SB 227. MCSSA, comprised of County Social Service Board members and County DHS directors, recognizes the benefits of making financial assistance available to relatives of children involved with protective services when financial assistance is necessary to assure the child's safety and welfare. SB 277 specifies that a child for whom guardianship assistance is received must have been removed from his or her home as a result of a judicial determination that allowing the child to remain in the parental home or return to the parental home would be contrary to the child's welfare, and reunification or placing the child for adoption is not an appropriate permanency option.

<u>But the MCSSA</u> wishes to bring to the Legislature's attention the relationship between the Subsidized Guardianship Act, the Probate Code and the Estates of Protected Individuals Act and <u>urges the Legislature to consider amending SB 227, or to develop follow up legislation, to ensure the continued safety and welfare of the child and the integrity of the guardianship assistance funding.</u>

Enactment of SB 227 in its present form will mean the only report required by the court for children placed in a guardian's home is that required of guardianships established under section 5215 of the Probate Code. That section of the Probate Code merely requires the guardian to annually submit a self declaratory form relating to the child's continued residence in the guardian's home and the health, education and activities of the child. (See SCAO approved form used for compliance with Section 5215 of the probate code attached). MCSSA does not believe this provides the level of review necessary to ensure the continued safety and welfare of the child and the integrity of the guardianship assistance funding.

The vast majority of relative guardians are committed to protecting and caring for a child. However the circumstances giving rise to the establishment of guardianships under the guardianship assistance act, such as the potential of continued contact with the parent and other social and emotional factors, make it more difficult for the guardian to protect the

child from harm. Additionally, the State has a continuing interest in this child's welfare by way of establishment of the guardianship financial assistance. Therefore the state has the added responsibility to ensure the financial assistance is in fact addressing the needs of the child. This responsibility is not sufficiently met by receipt by the court and the state of an annual self declaratory statement from the guardian.

The proposed amendment would require a DHS employee to visit the guardian at least annually and file a more comprehensive report to the court based on that visit. That report, which is currently required by the court under section 5207 of the Probate Code for any child under 6 years of age, requires an annual report to the Court by someone designated by the Court to report on whether the guardian has adequately provided for the minor's welfare, the necessity for continuing the guardianship, the willingness and ability to continue to provide for the minor's welfare and the effect upon the minor's welfare if the guardianship is continued. (See SCAO approved form used in compliance with Section 5207 of the probate code attached.)

MCSSA proposes that if SB 227 is determined not to be the appropriate bill for an amendment, that the Committee commit to work with MCSSA, representatives of the Court, DHS, and other interests to amend one or more of these Act's to appropriately address this issue. Based on this relationship the following amendment to SB 227(S-2) is recommended. (Proposed revisions in CAPITAL LETTERS)

# Amend Sec. 5(7) as follows:

Sec 5. (7) The Department shall review the eligibility of the guardian and the child for continuation of guardianship assistance annually. THE DEPARTMENT'S REVIEW SHALL ADDRESS ALL OF THE FACTORS SPECIFIED IN SECTION 5207 OF THE ESTATES AND PROTECTED INDIVIDAUALS CODE, PA 386 OF 1998, (MCL 700.5207). THE DEPARTMENT SHALL SUBMIT A COPY OF THAT REVIEW TO THE COURT HAVING JURISDICTION IN THE GUARDIANSHIP PROCEEDING. The guardian shall provide the eligibility information requested by the department or the court for purposes of the annual review.

MCSSA also proposes the following amendment – not related to the above issue.

## Amend Sec. 6(1) (a) as follows:

Sec. 6. (1) The department shall not provide guardianship assistance after 1 of the following occurs:

(a) The child reaches 18 years of age or 19 years of age if he or she is still attending high school. OR 19 YEARS OF AGE IF HE OR SHE IS STILL ATTENDING HIGH SCHOOL.

#### Explanation of the proposed amendment

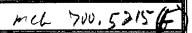
The proposed amendment to Sec 6.(1) (a) would permit a child to continue to receive guardianship assistance after the child reaches age 18 provided the child is still attending high school. This is what the current law provides. SB 227 proposes to discontinue guardianship assistance even though the child continues to attend high school after age

18. Children who have been in foster care or who have had traumatic experiences in their home prior to removal frequently have difficulty in school and may be older as they reach high school. Discontinuing guardianship assistance while the child continues in high school could present difficulties for the guardian and the child at a critical time in the child's life. At a time when we are attempting to support children transitioning form foster care and address Michigan's high incidences of high school drop out rates, removing guardianship assistance for a child who continues in high school makes no sense.

#### Potential Amendment to Sec. 5207 of the Estates and Protected Individuals Code:

Sec. 5207. The court may review a guardianship for a minor as it considers necessary and shall review a guardianship annually if the minor is under 6 years of age AND SHALL REVIEW A GUARDIANSHIP ANNUALLY OF A CHILD RECEIVING GUARDIANSHIP ASSISTANCE AS A RESULT OF A GUARDIANSHIP AGREEMENT BETWEEN THE GUARDIAN AND THE DEPARTMENT OF HUMAN SERVICES UNDER SECTION 5 OF THE SUBSIDIZED GUARDIANSHIP ASSISTANCE ACT, (MCL 722.875). In conducting the review, the court shall consider all of the following factors: etc.

Mel Haga - 517-371-5303 Bill Long - 517-321-4163, long.w@sbcglobal.net This is the cached copy of <a href="http://courts.michigan.gov/scao/courtforms/guardian-conservator/pc654.pdf">http://courts.michigan.gov/scao/courtforms/guardian-conservator/pc654.pdf</a>. MCL 700, 53/5



Approved, SCAO					ЛS CODE: AG
STATE OF MICHIGA PROBATI		NUAL REPORT ( ON CONDITION			FILE NO.
CIRCUIT COURT - FAMILY	DIVISION				
This report should be completed	annually by the guardian, o	r more often if direc	ted by the court.		
In the matter of					, mino
1. I, Name (type or print)			, am the guardian	of the above	e named minor and my annual
report for the period		to Date			is as follows:
2. Present age of the minor:		Minor's	date of birth:		
3. Living Arrangement  a. Current address and teleph  b. The minor's residence is:     guardian's home  c. The minor has been in the     the changes and the reason	relative's home:	Relationship Date		other:	. If moved within the past year, state
d. I rate the minor's living arr	angement as	excellent.	average.	below av	verage.
e. I believe the minor is	content with the liv	ring situation.		unhappy	with the living situation.
f. I recommend a more su	itable living arrangement fo	r the minor as follow	ws:		
4. Physical Health  a. The minor's current physic  b. During the past year the m remained about the sar improved.  Explain  worsened.  Explain  c. During the past year the minor	inor's physical condition has		good. good. ude check-ups and op	fair.	poor. ental work):
Date	Ailment		Type of Treatmen		Doctor's Name

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PC 654 (1/06) ANNUAL REPORT OF GUAR	EDIAN ON CONDITION OF MINOR	MCL	700.5215(f)), MCR 5.409(A)
			Page
5. Education			
a. The minor regularly attends school at			
and is in grade			
<ul> <li>b. The minor attends alternative education and is in grade</li> </ul>	at		
c. The minor does not attend school because	se		
6. Activities of Minor			
a. The minor's social activities are:			
b. The minor participates in the following spor	rts:		
c. During the past year the minor has been in o	counseling with		
at			
d. During the past year the minor received in-	patient services at		
7. Downsting time between the uning and acceptance	uras as follows		
<ol> <li>Parenting time between the minor and parents</li> <li>a. Father</li> </ol>	was as follows:		
Father's current address:			
b. Mother			
Mother's current address:			
c. Comments about parenting time:			
3. Parents complied with the	court structured plan	limited guardianship placement plan	as follows
Changes should be made to the plan as follows	S:		

10.			am not	willing to continue to serve as guardian	
	11.7	As guardian	, I have been or	dered by the court to file an annual account w	which is attached.
					Date
					Signature of guardian
					Address

City, state, zip

Telephone no.

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MCL 700.5207

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Approved, SCAO						ЛS CODE: RRM
STATE OF MICHIC PROBA	TE COURT COUNTY	REPORT FOR COUR MINOR GUAR		EVIEW OF	FILE NO.	
In the matter of					, a minor, born	
1. As ordered by the court, I ha	ive investigated th	is guardianship.				Date of birth
2. I visited the guardian on	Date		at	Location		
3. I visited the minor on	Date		at	Location		
I did not visit the minor	because:					
<ol> <li>I visited the parent(s), who need to be a second of the parent of the par</li></ol>	(s) because:	court-structured plan to the following extent:		limited-guardianship-pla	cement plan	
<ol> <li>The guardian complied with dated</li> </ol>	the	court-structured plan to the following extent:		limited-guardianship-pla	cement plan	
The counties her adequately.	nonyidad for the w	usiform of the unique to the following	vois –	and the same of th		

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PC 655 (9/08) REPO	RT FOR CO	OURT REVIEW OF	MINOR GUARDIANSHIP	MCL 700.5207, MCR 5.404(E)
				Page
8. The guardian	is	is not will	ling to continue to provide for the welfare of the minor.	
9. The guardian	has	does not have	the ability to continue to provide for the welfare of the minor.	
10. It is	is not	necessary to conti	inue this guardianship for the following reasons:	
11. If the guardianship	is continued,	the effect on the welf	fare of the minor will be as follows:	
12. The following facto	rs should be o	considered for the we	olfare of the minor:	

be continued without modification.

be continued with the following modifications:

(Specify.)

14.	I also recommend that the court schedu	le a hearing on the status of ti	ne guardianship.	
Date				
Signature			Address	
Name (typ	e or print)		City, state, zip	Telephone no
	`			

1. As ordered by the court, I have investigated this guardianship. 2. I visited the guardian ... Page 3 of 3